

SUMMER 2021

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COVER

Legislative Highlight: The Road Back to "Open for Business"

By S.C. Representative James H. Lucas (District 65) Speaker of the House

t is not a secret that the past 15 months have presented novel challenges to our great State of South Carolina. In response, and

amid the uncertainty of the COVID-19 pandemic, the S.C. House of Representatives convened several times to provide funding and policy solutions.

Of all the legislation enacted in response to COVID-19, perhaps the most significant legislative victory was S.147, the South Carolina COVID-19 Liability Immunity Act.

As the House collectively worked to put South Carolina on the road towards an economic recovery, the Body recognized that our state's businesses require certainty to survive, let alone thrive. At the height of the pandemic, 10 percent of South Carolina's small businesses were forced to close permanently, and among those small businesses remaining, 70 percent cited a lack of liability protections as the greatest threat to their future viability. As businesses struggled to re-open, more than 250 local chambers of commerce, businesses, and institutions of higher education expressed their support for protections from COVID-19 liability.

However, the General Assembly had to balance this need for COVID-19 liability protection with the need to ensure that businesses would abide by the most current health guidelines for the protection of the public at large. S.147 was essential to South Carolina's economic recovery because it effectively balanced the Body's duty to protect public health with their duty to support South Carolina's struggling businesses.

Within the last few days of the 2021 legislative session, the S.C. House of Representatives overwhelmingly passed S.147, which was sent to Governor Henry McMaster. Thereafter, the governor signed the bill into law on April 28. This bill made South Carolina the 23rd state to enact legislation protecting businesses from COVID-19 liability. While the need for this legislation was undeniable, the Body ensured that it would be targeted and temporary. S.147's protections extend back retroactively to the day that the first State of Emergency was declared in South Carolina, March 13, 2020, and the protections will end 180 days after the last State of Emergency ended on June 7, 2021.

The success of this legislation highlights the importance of the



S.C. Rep. James H. Lucas

ongoing partnership between the Legislature and South Carolina's greater business community, especially local chambers of commerce

and county economic development organizations. Now, more than ever, the General Assembly must work to develop solutions that will drive our state forward. The success of S.147 is also a reminder that great legislation is developed when our Representatives carefully and thoughtfully balance our state's most important interests, which is especially true in this case where S.147 is certain to positively impact our state's economic recovery in this time of great need.

Many indicators suggest that South Carolina is on the road to a full recovery: over 40 percent of the population is fully vaccinated, and the unemployment rate (which is currently below 5 percent) continues to trend downward.

South Carolina has shown true resiliency in the past 15 months; this is especially true of South Carolina's business community. There is no doubt that this legislation was essential to the progress that is currently being made. And there is no doubt that this is just the beginning

of a strong recovery. Like many South Carolinians, I look forward to watching South Carolina as she continues to enjoy, and even surpass, the pre-pandemic economic success—after all, our best days are ahead.

O

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Follow SCAC on Facebook, Twitter, and LinkedIn to learn what's happening at the State House and how SCAC's programs, services, and conferences can benefit your county. Find us at SCCounties on Facebook and Twitter, and South Carolina Association of Counties on LinkedIn. Help us amplify your county's good news by tagging SCAC in your posts and/or using the #SCCounties, #LocalLeaders, and #StatewideStrength hashtags.



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Lancaster County Fights Opioid Overdose Crisis

By W. Stuart Morgan III

ancaster County's Operation Significant Impact (OSI) project, and its partners are fighting the county's opioid overdose crisis. Caused by the overuse of opioids (pain relievers, heroin and synthetic opioids like fentanyl), the crisis is devastating communities across the United States, including many in South Carolina.*

The Lancaster County Coroner's Office reported 5 deaths due to fatal opioid overdoses in 2016, 25 in 2017, 14 in 2018, 35 in 2019, 51 in 2020 and 21 in 2021 as of June—a 920 percent increase in fatal opioid overdoses from 2016 to 2020. EMS reported the total number of opioid overdoses (fatal and nonfatal) as follows: 117 in 2017, 273 in 2018, 305 in 2019, 355 in 2020, and 237 for 2021 as of June.

"Our county's opioid crisis," said Lancaster County EMS Director Clayton Catoe, "seems to have been fueled by the Coronavirus Pandemic and COVID-19, the respiratory disease it causes, and the

challenges of the lockdown of communities and the stresses of dealing with the unknown. People have turned to substances to comfort themselves, not realizing the dangerous outcomes that can result.

"Our county's opioid crisis seems to have been fueled by the Coronavirus Pandemic and COVID-19, the respiratory disease it causes, and the challenges of the lockdown of communities and the stresses of dealing with the unknown."

Lancaster County EMS Director Clayton Catoe

"We've seen a tremendous spike in emergency calls during the pandemic due to opioid overdoses, and this has kept us busy," Catoe added, "and we're already facing a workforce shortage, and having to assume the extra burden of handling COVID-19 patients."

Lancaster County EMS previously operated a successful Com-



munity Outreach Paramedic Education (COPE) Program that sent

substance abuse counselors, law enforcement officers and specially trained paramedics to follow up with overdose patients and conduct basic medical assessments within 72 hours after contact. COPE achieved a 30 percent recovery success rate before the program lost state funding late in 2019.



Operation Significant Impact

This is a two-part story. The first part focuses on the county's multi-faceted OSI project whose mission statement is: "to provide efficient, innovative and professional law enforcement services tailored to the needs of individual communities to improve their quality of life and keep them safe."

Lancaster County submitted its first grant proposal to fight the opioid overdose crisis after recording a significant increase in fatal opioid overdoses from 2016 to 2017. The county next submitted grant proposals to reduce opioid use and crime.

^{*}More than 81,000 people in the United States died in 2020 due to the misuse of and addiction to opioids during the Coronavirus Pandemic, 29 percent more than the previous year, according to the Centers for Disease Control and Prevention (CDC), and the National Institute of Drug Abuse. The CDC, in a preliminary report, recorded that opioid-overdose deaths increased in South Carolina in 2020 amid the coronavirus pandemic. Preliminary overdose data show that roughly 1,200 people died due to opioid overdoses last year, up from about 860 in 2019.

Since then, the Sheriff's Office has received the following three federal grants totaling \$2.2 million to fund OSI and continue building upon the success that the county's EMS COPE program achieved several years ago:

• Law Enforcement Assisted Division (LEAD) grant, received in 2018, funds a LEAD pre-arrest diversion program.

This program allows the Sheriff's Office to partner with outside agencies and implement innovative alternative measures when dealing with opioid abusers and related issues. Deputies, assigned as case man-

agers in LEAD, use harm reduction methodology to work with opioid abusers who qualify to participate. This methodology requires law enforcement officers to build trust and relationships with opioid abusers, and to help them reduce behaviors that are harmful to themselves and others.

• Byrne Criminal Justice Innovation (BCJI) grant, received in 2018, funds the identification of hot



spots for opioid abuse in the county, and community based policing.

Law enforcement works to build a rapport with businesses, community members, religious organizations and anyone else in communities to reduce crime and violence associated with drug use. Community forums are held regularly to describe services available to help fight opioid-related issues, and to eliminate blighted properties, known for endangering public health and safety. Case managers help deliver meals and other basic essentials to overdose patients, and other basic essentials to overdose patients.

• Comprehensive Opioid Abuse



OPERATION SIGNIFICANT IMPACT'S KEY PARTNERS—Lancaster County Sheriff Barry Faile; Ben Dunlap, Drug Court Coordinator, Sixth Circuit Solicitor's Office; Sixth Circuit Solicitor Randy Newman; and Lancaster County EMS Director Clayton Catoe and Coroner Karla Deese.

Response Plan.

The program also trains first responders on how to use Naloxone, a life-saving medication that reverses the effects of an opioid overdose, and tracks all instances where first responders administer the medication. First responders help opioid abusers by assessing their medical conditions and supporting their needs. Once someone agrees to participate in the program, case managers continue to help them using the same reduction methodology.

OSI's three programs require many agencies and organizations in communities across Lancaster County to work together. The goal is to fight the opioid overdose crisis by assisting individuals experiencing substance use disorders, and to reduce crime and improve neighborhoods in the process. (See Team Members, below) OSI hosts Community Outreach Fairs once per month to describe the services provided by these three programs. (The National Association of Counties also provides information on opioid resources. See P. 9).

Lancaster County Administrator Steve Willis credited Dr. Paul McKenzie, Director of Research and Development for the Lancaster

County School District, for writing the successful grants that are helping the county fight opioid-related issues, many of the same issues affecting the school district.

He called Dr. McKenzie "a grant writing guru," and credited him for saving taxpayers a lot of money.

thing like this—opioid abuse doesn't pick and choose," Sheriff Faile said. "These people have problems, addictions and sicknesses, and "We now know that we're not going to be able to arrest ourselves out of this opioid crisis. We also know that we're making a positive

we're having to do other things to try to help them. I don't think anybody wakes up in the morning and says they want to put a needle in their arm. But they get addicted, and just have to do it to survive.

"I also don't believe anybody wants their loved ones to take anything that would take their life," he added. "Law enforcement offficers are now prepared to give CPR, ad-

difference, a significant impact by going out, helping these folks and trying to get them immediate treatment. By helping opioid abusers, we're also eliminating crime like burglaries, larcenies, domestic arguments." Lancaster County Sheriff Barry Faile

Team Members Supporting Operation Significant Impact

Many agencies and organizations across Lancaster County have teamed-up to work together in Operation Significant Impact to fight the county's opioid overdose crisis.

The First Responder Advisory Council of Operation Significant Impact meets monthly to discuss the project, its progress and to find and fill any gaps in services across the county. (Meetings were held online when restrictions were enforced during the Coronavirus Pandemic.) This council includes:

- S.C. Sixth Circuit Solicitor's Office
- Counseling Services of Lancaster the local alcohol and drug abuse agency
- Lancaster County EMS
- Lancaster County Coroner's Office
- People in Recovery
- Lancaster County School District
- City of Lancaster Police Department
- Lancaster County Probate Office
- Lancaster County Mental Health, and
- State-wide oganizations of the Centers for Disease Control Foundation, and Office of Rural Health.

A sub-group of the First Responder Advisory Council also meets monthly to discuss issues relating to the process of orders of detention. This group includes:

- Probate Court
- Counseling Services of Lancaster

Operation Significant

Impact's Key Partners

has not been fighting the crisis alone.

Court and Adult Drug Court.

Lancaster County Sheriff

After all, he leads the project.

Lancaster County EMS, which initially achieved success fighting

The second part of this article focuses on the other key partners

Lancaster County Sheriff Barry Faile is one of OSI's key partners.

"Honestly—as far as race, gender, socio-economic status or any-

the opioid crisis several years ago and is now one of OSI's key partners,

that are making OSI work: the Lancaster County Sheriff's Office,

Coroner's Office, Sixth Circuit Solicitor's Office, and Juvenile Drug

- Catawba Mental Health, and
- Lancaster County Sheriff's Office.

Some of the other organizations that are helping Operation Significant Impact include:

- The faith community, which attends Operation Significant's opioid overdose crisis public awareness events, and distributes neighborhood watch information
- HOPE in Lancaster, whose volunteers provide and distribute food boxes to opioid abusers
- Keystone Substance Abuse Services, which provides detoxification treatment for opioid abusers
- Lancaster Area Coalition for Homeless, which obtains food and shelter for opioid abusers who are homeless, and volunteers to help at Operation Significant Impact's opioid overdose public awareness events, and
- Many businesses that help promote the project's opioid overdose crisis public awareness events, and agree charges to be diverted for opioid abusers admitted to the Law Enforcement Assisted Division pre-arrest diversion program.

These team members are supported by one or more of the three grants described in this article-LEAD, BCJI or COAP.

minister NARCAN (nasal spray used to treat opioid overdoses) and do other things that they wouldn't normally have to do."

Law enforcement officers now try to help opioid abusers by getting them help instead of simply arresting and locking them up.

"We're assigning case managers to them to see how we can help opioid overdose patients, and getting them on their feet so they can become productive citizens," Sheriff Faile said. "Former opioid abusers are getting their lives turned around, they're becoming productive citizens, and they're doing the right things. They're also becoming advocates for the program because they're talking about what the program has done for them, and how folks addicted to opioids can get engaged and help themselves.

"We now know that we're not going to be able to arrest ourselves out of this opioid crisis," he added. "We also know that we're making a positive difference, a significant impact by going out, helping these folks and trying to get them immediate treatment. By helping opioid abusers, we're also eliminating crime like burglaries, larcenies, domestic arguments."

Lancaster County Coroner

Lancaster County Coroner Karla Deese is one of OSI's key partners. Her role is to promote public awareness.

Deese recognized a break in the historical trend of drug-related deaths when toxicology reports indicated five deaths in Lancaster County in 2016, and she recognized a new culprit—opioids. By consulting with Dr. Demi Garvin, a forensic toxicologist, she learned that a trend in opioid abuse was beginning to grow and spread across the United States, and that the crisis would eventually affect communities in her county.

Deese educated herself on the growing crisis, especially when she recorded 25 opioid deaths in 2017, which prepared her to fill a critical public awareness role in the OSI partnership. She worked with Delois Carpenter, founder of Chain Breakers, a faith-based group, and other county officials to create a public awareness campaign called, "B.A.T.T.L.E." (<u>Bringing Awareness to the Local Epidemic</u>), to fight the opioid crisis, whose slogan is, "We, as leaders, are now in battle, an all-out war with drugs."

The B.A.T.T.L.E. public awareness forums were held in 2018 and 2019, and halted in 2020 and 2021 due to the pandemic.

Deese has provided some of the strong data that has helped the county receive grants to fight the opioid abuse crisis. Now that the pandemic is beginning to wind down, and venues are opening up due to a loosing of restrictions, she has renewed her opioid crisis public awareness efforts.

Drug Court Coordinator, Sixth Circuit Solicitor's Office

Ben Dunlap, Drug Court Coordinator, Sixth Circuit Solicitor's Office, is one of OSI's key partners.

Dunlap directs Juvenile Drug Court (JDC) that was established in 2004. He also directs an Adult Drug Court, called "The Program," that was established in 2017 before federal funding was received to support OSI.

JDC is designed to lower drug abuse in the juvenile offender population and to reduce recidivism in the juvenile court system.

"Juvenile Drug Court," Dunlap explained, "has helped Lancaster reduce recidivism, reduce incarceration of non-violent offenders and saved the county hundreds of thousands of dollars in court costs, detention and incarceration costs. JDC addresses risk factors in a holistic approach by working with all members of the family, particularly by strengthening the parent-child bond.

"Prior to JDC, juveniles were prosecuted into probation or incarceration, which was more of a punitive approach," he added. "JDC became a resource for prosecutors and judges to divert juveniles away from family court, which has significantly decreased juvenile incarceration in our county.

Adult Drug Court, which offers an alternative to incarceration, provides recovery support and treatment services to nonviolent criminal offenders who are diagnosed with severe substance abuse use disorders.

"The program," Dunlap explained, "gives adult drug offenders a chance to take control of their lives, end the cycle of drug abuse, crime, incarceration and provides them with skills necessary to establish (Continued on next page)

NACo Opioid Resources

Understanding the significant impact the opioid epidemic continues to have on counties, the National Association of Counties (NACo) is committed to sharing current information

and practical strategies with counties. Below are a few of NACo's online resources.

Opioid Epidemic Resource Center— Serving as NACo's hub



of opioid information, counites can reference these resources as they search for strategies to combat the epidemic. Visit **naco.org/ resources/opioid-epidemic-action-center?page=1#latest** to learn more.

NACo Report: "Opioids in the Appalachia: The Role of Counties in Reversing a Regional Epidemic"—NACo partnered with the Appalachian Regional Commission on a study titled "Opioids in the Appalachia: The Role of Counties in Reversing a Regional Epidemic." In 2017, the death rate for opioid overdoses in Appalachian counties (including South Carolina counties) was 72 percent higher than that of non-Appalachian counties. The final report includes recommendations for local action and successful case studies. To access this report, visit: naco. org/resources/featured/opioids-appalachia

National Multidistrict Opioid Litigation Settlement Forum: Lessons Learned from County Leaders—Earlier this year, NACo hosted a national forum for county leaders to discuss the federal and state lawsuits and settlements related to the manufacturing, distribution, and marketing of opiates. A recording of the virtual forum and handout material can be found here: naco.org/events/national-multidistrict-opioidlitigation-settlement-forum-lessons-learned-county-leaders

For more information on these NACo resources, contact Blaire Bryant, NACo Associate Legislative Director – Health, at (202) 942-4246 or **bbryant@naco.org**. sober, responsible and satisfying lives.

"Prior to Adult Drug Court," he added, "judges and prosecutors did not have this resource for addicts who were nonviolent offenders, who typically commit crimes to support their addictions. So, The Program offered an alternative to incarcerating such drug addicts in an attempt to get us out of this opioid crisis. We're meeting our goals thus far."

Sixth Circuit Solicitor

Sixth Circuit Solicitor Randy Newman is one of OSI's key partners. Newman established Overdose Fatality Reviews because he believed more still needed to be done to deal with the rising number

of opioid overdoses during the past few years.

"I have seen case after case where people died by overdose, and because we don't have any death by distribution law in South Carolina, there was really not much investigating going on when an overdose occurred," he explained. "So, I set out to get a full investigation on every overdose death, and to seek out ways to prosecute."

The Solicitor's Office, Sheriff's Office, Coroner's Office, City of Lancaster Police Department, EMS, Mental Health and several other agencies now participate in Overdose Fatality Reviews whenever there is an opioid fatality. Every case is discussed from the time law enforcement is notified until the victim's autopsy is completed.

"We hold these Overdose Fatality Reviews so we can determine trends, not only of what drugs we are seeing, but who's there when law enforcement arrives," Newman explained. "We want to determine if we're seeing the same folks, to ensure that we're interviewing everyone there and checking cell phone records.

"We want do everything we can to find out who supplied the fatal dose, and prosecute them for it," he added. "In South Carolina, we can't charge someone with murder for an overdose, and in many cases a drug distribution charge is the toughest sentence someone can receive. State law protects a person who calls in an overdose. So, we also want to see if folks at the scene of the overdose might need treatment to avoid overdosing as well."

Newman has positioned a special prosecutor in Lancaster County to focus on the most serious drug dealers, and partnered with the U.S. Attorney's Office to have an assistant solicitor sworn in as a special assistant U.S. Attorney. The goal is to focus on the worst drug dealers, and to encourage South Carolina lawmakers to look for ways to help deter drug dealers in the state.

"Opioid abusers need help and drug dealers need prison," Newman said. "For every drug dealer we put behind bars, there's another waiting to take his or her place. So, our Drug Court is for drug abusers, not dealers."

The Opioid Crisis, "A Nightmare" That **Does Not Discriminate**

Newman described the opioid crisis as "a nightmare" that does not discriminate no matter race, age, sex, religion or financial status, and said it is affecting every jurisdiction nationwide.

"We've seen such an increase in drug related crimes we've had

to change the way we approach the problem," he said. "Our courts have been overrun with drug-related charges, the same way our first responders have been overrun with overdoses."

But apparently, there is hope.

"Absolutely, without a doubt, we're making

progress fighting the opioid crisis. We offer tons

of resources, and many agencies are working

tirelessly toward the same goal. So, at the end

of the day, if we save one life, it's all worth it."

Sixth Circuit Solicitor Randy Newman

"Absolutely, without a doubt, we're making progress fighting the opioid crisis," replied Newman when asked if Lancaster County's Operation Significant Impact was making a positive difference. "We offer tons of resources, and many agencies are working tirelessly toward the same goal. So, at the end of the day, if we save one life, it's all worth it.

"With our drug court programs," he added, "we've seen folks who never worked an honest job get their first paycheck and become independent for the first time, get back their driver's licenses, buy

a car and take pride in living drug free. We've also seen mothers, former opioid abusers, give birth to healthy babies. So, I have no doubt we're saving lives." (()

Lancaster County Administrator Steve Willis said his office would be

happy to share any information on Operation Significant Impact with any other county in South Carolina fighting the opioid crisis. "Only through sharing will counties achieve the 'statewide strength' that the South Carolina Association of Counties preaches," he added. "In fact, we would also love for other counties to replicate our project so that they could achieve the success we've already achieved."



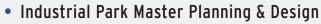
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"Developing alliances one county at a time."

– Deepal Eliatamby, P.E.

Update on the U.S. Census and Redistricting

By Frank A. Rainwater, Executive Director S.C. Revenue and Fiscal Affairs Office

y father was a retired army sergeant who liked to say that council districts to be redrawn without requiring a change in the military life was filled with "hurry up and wait." While I never served in the military, that phrase does describe our status with the 2020 Census data and redistricting. Many agencies and governments made significant efforts toward getting a good

census count, but the results of those efforts are still in limbo. For clarification, the Census did recently release the state counts necessary for determining congressional reapportionment, but the figures for counties and municipalities and the detailed data needed for redistricting and other state purposes are not expected to be released until September 30th of this year.

The reapportionment data did provide some good and some bad news for South Carolina. The good news is that the data proved South Carolina to be one of the fastest growing states over the last decade and moved our state ahead of Alabama to claim the 23rd

spot of most populous states. The bad news is that the state's total population is lower than expected, and the concerns and potential implications of this reality are discussed below.

The delay in the release of the detailed data is adding some real heartburn to the redistricting process. Normally, the redistricting data is released in April, and counties have almost a year to implement a new redistricting plan before the filing period opens the following March. The anticipated September release date cuts six months out of this planning time and leaves just over five months for the new



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election schedule. A major consequence of this delay is that council meetings around the winter holidays will likely have redistricting on their agendas. Our office has received numerous requests to assist counties and municipalities with drawing the lines for the new



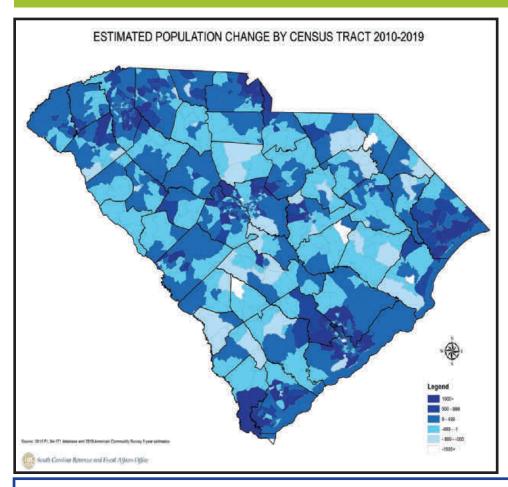
districts, and we are taking advantage of this wait time to do all the prep work we can. We plan to share some information with you during the summer to help further educate everyone about this process, which we hope will make the later meetings go more smoothly. But, the bulk of the work relies on the detailed data and cannot be started until they are released.

In addition, there have been a couple of legal challenges to the way the Census is handling the process and data this year, which could further delay the release. While one challenge was brought in an attempt to require the immediate release of the data,

which has been denied and is on appeal, a second is contesting a new methodology being used. In this second lawsuit, which our Attorney General has joined, states are contesting the Census Bureau's new approach that adds "statistical noise" to the count in an effort to protect privacy. The problem with adding "statistical noise," as noted in the lawsuit, is that it adds artificial counts and data that may not affect the statewide perspective, but could impact the redistricting process as individual census blocks may have altered data that affect total and demographic counts.

As mentioned previously, the lower than expected count and delay may lead to other surprises once the detailed data are released. One general concern is learning what caused the number to be lower than expected. Was the result due to lower growth throughout the state, or was it more concentrated in one area of the state? For example, did the urban areas in the state not increase as much as expected, or did the rural parts of the state decline more than anticipated?

A more immediate concern is that the new population data will affect the distribution of state aid from the Local Government Fund mid-year. In normal years, the decennial census is released in April, and local governments know how the new data will affect their state funding before the fiscal year begins. With the September release, the aid could be affected as early as October, well after the fiscal year has started and before contingencies can be made. Another important



fact to remember is that population growth does not guarantee a status quo or increase in funding. If your county grows less than the state average, state aid is likely to decline.

Another question about the lower number is how that might impact the calculation for the limitation on millage rate increases in FY 2022-23. Shortly after the 2020 reapportionment figures were released, the Census released its annual population estimates for 2020, and the estimate was higher than the 2020 count. Our office used the estimated population figures to calculate the population growth for the limitation on increase in the millage rates for FY 2021-22. Next year, we expect the Census to revise the annual series when it provides an estimate for July 2020 and 2021, and how this adjustment may affect the annual population growth rate is unknown.

While not trying to be an alarmist, the delay in the census data is leaving many policy issues in limbo and not allowing much time for decision makers to understand and plan before the change becomes reality. We've hurried to get ready but are still waiting.

SCAC/NACo Partnership Offers New Online Leadership Academy

SCAC recently announced a new partnership with NACo to build strong county leaders. The NACo High Performance Leadership Academy is an online 12-week program that empowers county government professionals with the leadership skills to deliver results for counties.

The NACo Enterprise Cybersecurity Leadership Academy is similarly structured and geared for county employees dedicated to cybersecurity, IT, and risk management. Through the SCAC/NACo partnership, South Carolina counties are eligible for a registration fee of \$1,545 (instead of the \$2,495 retail price).

For more information about High Performance Leadership Academy, visit: naco.org/resources/education-and-training/ naco-high-performance-leadership-academy.



NACo Leadership Training Being Used by Two-Thirds of U.S. Counties

f you are like most county leaders, you are looking for proven succession planning solutions, workforce training that actually works, and professional development opportunities to make existing leaders better and emerging leaders ready. Look no further!

The NACo High Performance Leadership Academy (naco.org/ skills) is now being used for succession planning and workforce training by nearly two-thirds of all counties in the U.S. because of its success. Nearly 2,000 county leaders have experienced this program just this year. Consider these key performance indicators from administrators who enrolled their county leaders, managers, and supervisors: exceptional business leaders. The variation of material through videos, lessons and assignments was phenomenal. As a trainer, this approach meets the needs of all learners." – Staff Development Specialist

SCAC is pleased to partner with NACo on the NACo High Performance Leadership Academy and the NACo Enterprise Cybersecurity Leadership Academy to build strong county leaders in South Carolina. Through the SCAC/NACo partnership, our counties are eligible for a registration fee of \$1,545 (instead of the \$2,495 retail price). To learn more about the High Performance Leadership



The program and its associated results have been described as "Unprecedented!" by county officials, business executives, and academics. This is not too surprising based on feedback like this:

- "This leadership program is a game changer! It creates in you an appetite to be the best leader you can be. And it leaves you feeling empowered with tools you can implement immediately." – HR Supervisor
- "This program provided me with new tools to enable, motivate and retain employees. It has helped me better serve my staff and the public." Commissioner
- "This program has given me the knowledge to be more confident in my ability to lead. It has strengthened the abilities I have and helped point out the things I need to work on. I would highly recommend this course to anyone!" – Administrator
- "What I found to be invaluable is the shared insight from various



Academy and to register, visit NACo's website at **naco.org**/. Additional information regarding NACo's Enterprise Cybersecurity Leadership Academy is also online at **naco.org/resources/education-and-training/naco-enterprise-cybersecurity-leadership-academy**. The next program offering happens in August. Enroll today!



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South Carolina Looking for Answers on How to Handle Waste Tires and Electronic Waste

By Richard Chesley and Jana White, DHEC's Office of Solid Waste Reduction and Recycling

n May 17, 2021, House Bill 3222 was signed into law, updating the waste tire requirements of the S.C. Solid Waste Policy and Management Act. The changes resulted from DHEC-led

stakeholder discussions regarding ways to prevent large tire stockpiles like the ones resulting from the failure of the VIVA waste tire processing facilities in Berkeley and Anderson counties.

The new provisions allow DHEC to suspend the permit of a waste tire processing facility that exceeds its tire storage limits. The change allows a facility to continue processing

tires and selling product but prevents it from accepting additional tires until the facility is back within its storage limits.

In addition, the bill strengthens DHEC's ability to obtain data and records from processors and clarifies a process for developing and updating a "Waste Tire Rebate List." New tire retailers use the rebate list to determine their eligibility

for claiming a \$1 Tire Recycling Tax Credit.

DHEC expects to initiate a promulgation process to revise the waste tire regulation, R.61-107.3, to address the new provisions. The process includes gaining stakeholder input and providing public notice of the drafted changes. In addition, the final regulation would require legislative approval. Another important piece of legislation, House Bill 4035, passed during the 2021 legislative session and was signed into law on May 17, 2021. This law extends the sunset provisions of the South Carolina statute and regulation concerning the management of end-of-life electronic devices, also referred to as e-waste.

The original law was to sunset at the end of 2021, with the excep-

tion that certain consumer electronics (televisions, computers, computer monitors and printers) remained banned from landfill disposal. The ban resulted in high costs for local governments that generally

must pay for the recycling of these devices.

The change resulted from collaborative stakeholder meetings with local governments, multi-national manufacturers, industry organizations, retailers, environmental organizations, and others. Most provisions of the statute now will sunset on December 31, 2023. The extension was set with

> the expectation that the two extra years will allow continued stakeholder discussions that will lead to an improved electronics management program, with both environmental protection and an equitable distribution of costs.

SCAC would like to thank DHEC for its continued work with county officials and constant communica-

tion with SCAC staff while working through these difficult environmental issues. It is imperative that we continue to work together to ensure that any regulations that go through the promulgation process protect both the environment and county resources.

For questions or additional information, please contact:

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Jana White DHEC Solid Waste Planning Grants and Regulation Development Division of Mining and Solid Waste Management (803) 898-1346 whitejm@dhec.sc.gov

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A Stronger Future for Water and Wastewater

By Kendra Wilkerson, Sustainability Program Manager S.C. Rural Infrastructure Authority

outh Carolina counties balance many responsibilities, but most do not directly administer water and wastewater systems. Hundreds of other entities—including municipal governments, special purpose districts, commissions of public works and nonprofits – join some counties to provide drinking water and sewer services to more than four million South Carolinians. However, these services are critical to county efforts to boost local economies and address residents' needs.



South Carolina Rural Infrastructure Authority

Economic development staff know that strong

water infrastructure is key to their ability to attract and retain employers. Many industries require a much greater volume of water than residential customers, and some manufacturers have special requirements for the type of wastewater treatment they need. Individual residents also place high importance on the availability of clean water. In a recent survey of American voters, the Value of Water Campaign found that ensuring a reliable supply of water was the highest-rated national priority, even higher than strengthening the economy. Although residents may not recognize all the health and environmental issues related to water infrastructure, inconveniences such as boil water notices, patched roads, sinkholes and smelly sewers can lead to concerning communications with constituents.

The majority of the systems that are responsible for operating, maintaining and upgrading critical water infrastructure are small, and they are facing increasingly difficult odds. A recent study by the American Society of Civil Engineers and the Value of Water Campaign estimates that in 2019, U.S. water utilities underfunded operations and maintenance by over \$10 billion and fell \$80 billion short of needed capital investment. Financial shortfalls are compounded by staffing shortages, as an estimated one-third of the nation's water workforce approaches retirement. Small systems tend to have fewer resources to



fund capital improvements or adequate staffing and have more limited options to overcome challenges such as declining population, aging infrastructure and unanticipated emergencies. When these smaller systems were surveyed by the American Waterworks Association in 2019, less than a quarter of respondents reported being fully able to cover costs at the time of the survey, and less than one-tenth expected to be able to do so in the future.

The South Carolina Rural Infrastructure Authority (RIA) is proud to support South Carolina's water and wastewater systems by awarding grants and partnering with the S.C. Department of Health and Environmental Control (DHEC) to administer low-cost loans through the State Revolving Fund (SRF). RIA often works with counties to make the infrastructure upgrades necessary to create the conditions for economic growth. Even for RIA-funded projects that do not have a direct tie to economic development, counties often support local utilities' efforts with financial and in-kind contributions. Yet, these funding programs can only address a small portion of outstanding needs.

Some communities are taking important steps toward greater long-term viability. Relatively small changes like developing capital improvement plans, rethinking rate structures and accurately mapping assets can all lead to better outcomes. Calhoun County, for example, used a scoring matrix to prioritize water and wastewater projects while drafting a detailed capital improvement plan for 2021-2025. Many times, systems find success through collaboration. Some utilities provide informal support to neighbors, while others enter into contracts for services. Laurens County Water and Sewer Commission and the Town of Gray Court have both benefited from a contractual agreement in which the commission operates and manages the town's system. Some communities choose to completely pool their resources, as when Hampton County joined forces with several towns to create the Lowcountry Regional Water System in 2012.

RIA recognizes both the obstacles that communities face and the opportunities for success through innovative approaches. With the help of a grant from the Economic Development Administration of the U.S. Department of Commerce, RIA has initiated an effort to develop a set of statewide strategies to address the common challenges South Carolina water and wastewater systems face. The first step is assessing current conditions. Although national statistics can point us in the right direction, understanding the specific context of this state's water utilities is key to developing effective, targeted strategies. When we have this information, we will begin to identify practical ways for systems, funders and other stakeholders to address common challenges.

Input from the field is crucial to developing a full picture of the issues and how they might be addressed. An advisory committee representing a cross section of the many people involved in the state's water infrastructure sector has provided guidance since the beginning of the project. To expand that conversation to a wider group of

stakeholders, RIA will host a forum on September 30. We invite you to spend the day with us at the Columbia Metropolitan Convention Center to discuss the preliminary findings of the study and work together to identify the best ways to address common challenges. RIA needs your help to make sure that all stakeholders are represented in the strategies and tools that will be developed during this study. So, please mark your calendar and watch for registration information to become available at ria.sc.gov/about/news-and-events.

As RIA continues to provide financial support for critical water infrastructure projects across the state, the insight gained from this study and the innovative strategies developed at the statewide forum will keep those efforts focused on the future. If you would like to discuss projects that may be eligible for RIA funding, contact us today at (803) 737-0390 or ria.sc.gov.



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FOIA: Beaufort County Balances Government Transparency and Public Information with New Policy

By Tamekia Green-Judge, MBA, Director Beaufort County Records Management

> ne of the main concerns for every government—local, state and federal—is determining how much information is

actually "public information" and how much must remain confidential. Beaufort County Council recently passed a resolution outlining a very detailed Freedom of Information Act (FOIA) policy, making it one of several counties in the state of South Carolina to do so.

The FOIA policy is designed to adhere to the Freedom of Information Act and its interpretations through the Attorney General's opinions and case law in the state courts. The Beaufort County FOIA



Policy does not encompass all aspects of FOIA law, nor should it be construed to address every potential scenario that may arise for the specific procedures used by the county's FOIA specialists. Additionally, the policy does not supersede any applicable state or federal law, and may be amended periodically in order to adhere to any new or amended applicable law.

Beaufort County's top goal is to provide documents to the public in an efficient and effective manner, while being committed to transparency and openness. Beaufort County's new FOIA policy has some provisions that we believe make



it unique. In the past, Beaufort County was faced with a backlog of open requests dating back to 2017. To provide answers to questions that may appear vague, Beaufort County focused on two important areas—timely closures of inactive requests and a clear and fair fee schedule.

A. Beaufort County's policy allows the closing of inactive requests that have been pending for a period of time, without a response from the requestor(s). The FOIA did not indicate how long an inactive request could remain open or whether the request could be closed. Though reminders are generally sent to requestors after the initial request is submitted, many do not respond to the

Table 1		
Service	Cost	
Search and Retrieval by Department for	Department Staff:	\$14.00/hour
Records	Department Director:	\$24.00/hour
(excluding IT Department)	Assistant Administrator:	\$50.00/hour
	Deputy/County Administrator:	\$50.00/hour
Retrieval of Electronic Records by the IT Department	IT Department:	\$33.00/hour
*Redactions	FOIA Specialist:	\$14.00/hour
	Legal Department:	\$30.00/hour
*Cost of redactions are based on one (1) minute per page requiring redaction Table 2		
Service	Cost	
Printed Copies of Records (<i>excluding GIS Maps</i>)	\$0.20 per page (up to 11x17 only)	
GIS Maps	\$10.00 up to 11x17	
	\$20.00 larger than 11x17	
USB Drive	\$7.00 each	
Certified Copy from Clerk of Court	\$3.00 per copy	
Certified Copy from Family Court	\$5.00 per copy (All documents will be certified)	
Certified Copy from Magistrate	\$0.50 per page	
Postage expense	Actual cost as determined by size, weight and zip code	

reminders. This step not only allowed staff to close the request, but it also provided the requestor an option of reactivating a request. The majority of the requests were inactive due to unpaid deposits or failure to provide clarification of the request. This process helped staff save time on sending reminders that go unanswered and remain focused on the active requests, not to mention increased storage space.

B. In 2017, Beaufort County faced litigation that involved a requestor stating there was an overcharge for a request. Due to that litigation, Beaufort County staff worked with the Human Resource Department and compiled a reasonable fee schedule based on the fixed rate of the hourly salary of the lowest paid skilled employees pursuant to S.C. Code Ann. §30-4-30(B). As we operate in a transparent and open environment, it is important to provide the requestor(s) with a streamlined fee schedule that is not geared toward increased revenue by disclosing and providing public information to the public.

Labor costs will be calculated according to the guidelines. (*See* **Tables**, *P. 20*)

The county may charge for the actual cost of the medium used to provide the records including, but not limited to, thumb drive, CD, or DVD; and for the actual cost of postage and packaging associated with mailing the responsive records. (*See* **Tables**, *P. 20*)

All these policy points help build a fair, open, and consistent process of what is available for public consumption, yet also provides a legal shield for the county when dealing with sensitive information requests from the public.

Read the resolution passed by Beaufort County Council at **beaufort-county-sc. s3.amazonaws.com/FOIA-Resolution.pdf**.

Read Beaufort County's newly enacted Freedom of Information Act policy at **beaufortcounty-sc.s3.amazonaws.com/FOIA-Policy-3-24-21.pdf**.

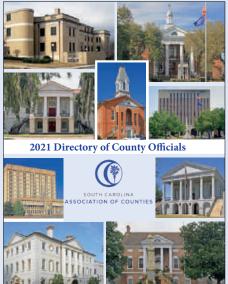
For more information about Beaufort County, visit **beaufortcountysc.gov**.

SCAC's 2021 Directory of County Officials

SCAC's 2021 Directory of County Officials was published and distributed in March. So, order a copy if you want to know

"Who's Who" in South Carolina county government.

The *Directory* identifies all elected and appointed county officials in the state. This popular, award-winning publication also identifies SCAC's Officers, Board of Directors and Corporate Partners; Regional Councils of Government; Federal and State Officials; and State Senators and Representatives. Addresses and telephone numbers are included for all county officials, state



officials and members of the S.C. General Assembly.

Cost: \$25.00 per copy (including tax, postage, shipping and handling).

• To order your copy of the 2021 Directory of County Officials, please contact:

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Changes to South Carolina's Planning and Zoning Training Requirements

n response to the COVID-19 pandemic and technological advances in training delivery formats, the S.C. Planning Education Advisory Committee (SCPEAC) removed some of the training format requirements for planning and zoning officials and employees in 2020. This article provides an overview of these changes and addresses the educational requirements that are still in place.

The SCPEAC is charged with approving orientation and continuing education courses to satisfy the training requirements addressed

in the S.C. Local Government Planning Enabling Act. The committee also determines the type of advanced degrees, training, or experience that qualify individuals to exempt the educational requirements. The committee lifted some of the restrictions on the delivery methods for the required orientation and continuing education training in March 2020, and approved making those changes permanent in July 2020.

Local government planning and zoning officials and employees are required to receive six hours of orientation training within 180 days prior to and no later than 365 days after initial appointment or employment. These individuals are also required to take three hours of continuing education each year thereaf-

ter (see State Code Section 6-29-1340 for more detailed information). Appointed officials and professional employees are required to comply with the educational provisions.

Orientation Training

A minimum of six hours of orientation training is still required to be completed within one year of appointment or hiring. Both the S.C. Association of Counties (SCAC) and the Municipal Association of S.C. (MASC) are pre-approved providers of this training and have committed to offer an online orientation program that allows individuals to take this training remotely, while ensuring that the individual engages in the training. SCAC is currently developing its program and will launch the training modules later this year. MASC announced its on-demand orientation training program in 2020, and it is available to any municipality or county. For more information on MASC's offering, visit the Association's website at masc.sc/Pages/ programs/knowledge/training/Online-orientation-training-forplanning-and-zoning-officials.aspx.

Continuing Education

A minimum of three hours of continuing education training is still required annually and within one year of appointment or hiring.

TRAINING

The original requirement that continuing education training be conducted in a classroom or group setting and in the presence of a coordinator has been removed. This training may be conducted in a virtual or on-demand format; however, there must be a method for confirming participation and/or attendance. Home study or self-study methods where participation or attendance cannot be independently verified are not permitted. The SCPEAC strongly recommends that planning and zoning officials and employees participate in training where attendance can be tracked and confirmed by the provider or jurisdiction. The SCPEAC cautions that training lacking such safeguards could be subject to challenge.

"The SCPEAC felt that with social distancing requirements from the pandemic and organizations like SCAC moving toward online training, this was an opportunity to test individual training procedures. We have found that this method has worked well," said Greenwood County Planning Director Phil Lindler. "It is vitally important our planning and zoning officials and employees meet the state-mandated training requirements to make informed decisions for their communities. The committee embraces new training methods that help our planning and zoning officials and employees follow state law and meet these requirements."

Lindler is SCAC's representative for the SCPEAC and serves as chairman of the five-member committee.

As an SCPEAC-approved sponsor, SCAC provides orientation and continuing education training through live webinars, streaming video, and loaned DVDs. These training programs are provided free of charge. Four courses from the *Institute of Government for County* *Officials* curriculum also offer continuing education credit; however, these classes require a registration fee. For more information on the specific courses, including how to access them, visit SCAC's website at **sccounties.org/planning-and-zoning-education**.

The National Association of Counties (NACo) provides continuing education through webinars that address community and economic development, transportation, and infrastructure. For more information about NACo webinars, visit NACo's website at **naco.org**/ **education/education/pages/webinars.aspx**.

County officials can also visit the SCPEAC's website at scstatehouse.gov/SCPEAC/ContEdPrograms.htm for a list of all organizations that are approved to provide training for local planning and zoning officials/professional staff.

FAQs

- Q: With the changes adopted in 2020, are coordinators and facilitators still required when board/commission members meet as a group to view a recorded training?
- A: The SCPEAC has determined that facilitators and coordinators are not required when individuals or groups view a recorded training. However, the committee strongly encourages the use of a facilitator or coordinator either during or after a commission or board member views a training in order that any questions they have may be answered. If the training method does not automatically issue a certificate of attendance, the facilitator or coordinator would do this and be responsible for filing the form with the clerk.

Q: Who must receive training and how much training is required?

- A: The training requirements apply to the following positions:
 - Appointees who serve on a planning commission, board of zoning appeals, or board of architectural review.
 - Planning professionals, zoning administrators, zoning officials, and deputies/assistants to these positions.

Q: What qualifications are required to exempt the training?

A: Appointees/staff with one of the following qualifications may exempt the training; however, they must document their qualifications for exemption:

- American Institute of Certified Planners certification;
- A master's or doctorate degree in planning from an accredited college/university;
- A master's or doctorate degree or specialized training/experience in a related field as determined by the S.C. Planning Education Advisory Committee; or
- A license to practice law in South Carolina.

Q: How are the exemptions and training documented?

A: Each year, no later than the anniversary date of their appointment/employment, planning and zoning officials/staff must file an Educational Requirements Certification Form with the clerk to council and attach a certificate of attendance for the required training. **SCAC does not retain these records.** Copies of the certification form and the suggested Uniform Certificate of Attendance are available via SCAC's website at **sccounties.org/ planning-and-zoning-education**.

Although the statute only requires appointees/staff who are exempt to document their exemption within one year of their initial appointment/employment, SCAC recommends that the Educational Requirements Certification Form be completed and filed annually, so the exemption remains an official public record.

Individuals and county planning/zoning offices are responsible for completing the required paperwork, filing it with the clerk to council, and maintaining department file copies for reference.

The clerk to council must keep original forms and documentation in the official public records for three years after the calendar year in which forms are filed.

Questions? Contact Ryan Tooley, SCAC Special Projects Coordinator, via e-mail **rtooley@scac.sc** or by calling 1-800-922-6081.

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- Advertising in *County Focus Magazine* and annual *Directory of County Officials* will be included in the top levels and discounted advertising may be purchased at the lower levels.
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To learn more about SCAC's Corporate Partner Program, please visit:

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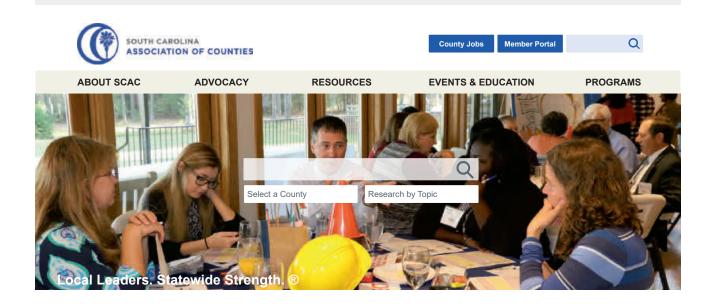
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For more information regarding SCAC's Corporate Partner Program, please visit sccounties.org/corporate-partner-program or contact Tish Anderson at tanderson@scac.sc. Participation as an SCAC Corporate Partner shall not imply, nor be considered or presented as, an endorsement by SCAC of any service or product provided by the company.

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S.C. ASSOCIATION OF COUNTIES



SCCountiees.org is the primary resource for information about South Carolina's counties and issues affecting county government. Visitors to the site will find conference schedules, legislative initiatives, and numerous Association publications, including the Friday Report and Legislative Alerts.



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What is the SCAC?

South Carolina Association of Counties, chartered on June 22, 1967, is the only organization dedicated to statewide representation of county government in South Carolina. A nonpartisan, nonprofit organization with a full-time staff in Columbia, SCAC is governed by a 29-member Board of Directors selected by county officials at the Association's Annual Conference.

Local Leaders. Statewide Strength.®

Counties have made tremendous progress since the enactment of the Home Rule Act in 1975. County government has also become more diverse in order to meet the increasing needs of its citizens. SCAC is dedicated to providing programs and services that equip county officials with the tools to govern effectively.

Conferences

SCAC provides many opportunities for county officials to meet and learn, among them:

- Mid-Year Conference—Held in late winter in Columbia, this conference enables all county officials to become better informed about the Association's legislative program. The Association also hosts a reception for all members of the S.C. General Assembly during this conference.
- Annual Conference—Held in August, this conference is open to all elected and appointed officials. The conference includes a business session, general session, workshops, group meetings, and exhibits of county products and services.
- Legislative Conference—Held in December, this conference allows members of the Legislative Committee to discuss and adopt a legislative program for the upcoming year. The committee is composed of each council chairman along with the Association's Board of Directors.

Education

The Association, in cooperation with the Joseph P. Riley Jr. Center for Livable Communities at the College of Charleston, conducts the Institute of Government for County Officials (Level I, Level II, and Advanced levels). Clemson University's Master of Public Administration program is a sponsor of the Institute.

This certificate program helps county officials enhance their skills and abilities. Courses are offered at the Annual and Mid-Year Conferences and at the County Council Coalition Meeting in the fall.

SCAC also sponsors a number of webinars on a variety of topics for county officials and employees throughout the year at no charge to counties. Recordings of the webinars are made available in the Association's online educational library via SCCounties.org/webcasts-andwebinars.

Financial Services

SCAC offers a number of financial services to its member counties. The Association sponsors two self-funded insurance trusts to provide workers' compensation and property and liability coverage. The trusts are designed specifically to meet the unique needs of local governments.

SCAC also offers the following services through affiliate organizations: GovDeals internet auction of surplus assets; and competitive purchasing discounts through Forms and Supply, Inc. and the U.S. Communities purchasing cooperative.

Legal Assistance

SCAC provides legal assistance to county governments by rendering legal opinions, preparing *amicus curiae* briefs, drafting ordinances, and consulting with other county officials.

The Association provides support to counties involved in litigation that might affect other counties. It also sponsors the Local Government Attorneys' Institute, which provides six hours of continuing legal education for local government attorneys.

Setoff Debt Program

South Carolina counties are able to collect delinquent emergency medical services debts, magistrate and family court fines, hospital debts, as well as other fees owed to the counties through SCAC's Setoff Debt Collection Program.

Debts are submitted through the Association to the S.C. Department of Revenue to be matched with income tax refunds. The debt is deducted from a refund and returned through SCAC to the claimant.

Legislative Information

The S.C. General Assembly convenes each January in Columbia and adjourns *sine die* in May. One in every four bills introduced affects county governments. SCAC monitors each bill as it is introduced and keeps its members up-to-date on all legislative activity with a weekly *Friday Report*. The Association also dispatches *Legislative Alerts* and publishes *Acts That Affect Counties* each year.

Public Information

SCAC publishes an annual *Directory of County Officials* listing addresses and telephone numbers of county offices and their elected and appointed officials. The Association also publishes *Carolina Counties Newsletter* five times a year to keep the Association's membership informed about legislation and various county news. *County Focus Magazine* is published four times a year and features articles on county trends, innovations, and other subjects of interest to county officials—including a "County Update" section.

Research and Technical Assistance

SCAC provides research and technical assistance in many areas to those counties that request it. The Association staff annually responds to hundreds of inquiries from county officials ranging from simple requests for a sample ordinance to more complex questions requiring considerable research. The Association also develops technical research bulletins and conducts surveys on a variety of subjects. Regular publications such as the *Wage and Salary Report, Home Rule Handbook, A Handbook for County Government in South Carolina,* and *Case Law Affecting Local Government* are made available to county officials.

> SCAC's website address is: SCCounties.org

The site provides county officials with the latest information on SCAC programs, services, and meetings as well as legislative information, research and survey results, and links to other local government resources.



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SCAC-Sponsored Insurance Trusts





History of the Trusts

The S.C. Counties Workers' Compensation Trust (SCCWCT) was formed in 1984 with only 11 counties. Today, the membership consists of 41 of South Carolina's 46 counties and an additional 47 county-related entities. SCCWCT is approved as a self-insured trust by the S.C. Workers' Compensation Commission in accordance with South Carolina statutes. It provides statutory workers' compensation coverage for its members.

The S.C. Counties Property & Liability Trust (SCCP<) was formed in 1995 due largely to the success of the Workers' Compensation Trust. SCCP< started with only four members and now has 24 members, including 16 counties.

Boards of Trustees

The Trusts were designed by and for county government with the goal of providing insurance to counties at the lowest rates possible, while providing services uniquely tailored to the needs of county governments. The Boards of Trustees are made up of county officials who are elected by the SCAC's Board of Directors. Although not a requirement, both boards currently share the same membership.



Risk Management

Because member contributions (premiums) are based both on the accident histories of the individual counties (experience modifiers) and on the membership as a whole, both Trusts employ very aggressive risk management strategies. The philosophy adopted by the Trusts is that, if accidents are caused, they can be prevented. Risk Management services are provided by the SCAC staff. The payoff is lower premiums and a safer working environment.

Claims Administration

SCAC's staff administers the S.C. Counties Workers' Compensation Trust and S.C. Counties Property & Liability Trust.

BOARDS OF TRUSTEES for South Carolina Counties Workers' Compensation Trust and Property & Liability Trust



CHAIRMAN David K. Summers Jr. Calhoun County Council Chairman



VICE CHAIRMAN Waymon Mumford Florence County Council Member



Joseph R. Branham Chester County Council Vice Chairman

Foundation of Success in Risk Management

By John D. Henderson, ARM, ALCM SCAC Director of Insurance Services

he establishment of an effective risk management program is the key to the preservation of an entity's assets. Successful risk management programs are built on a few core standards. The risk managers for the Trusts have crafted a set of key activities that can lead to success in risk management. These key activities are known as the Basic Risk Management Standards. Members of both Trusts are expected to implement these standards. Trust risk managers work with members to implement the standards.

SCCWCT Basic Standards for Risk Management

- 1. All First Reports of Injury should be submitted to the Trust, within an average three days of the member's knowledge of an incident for all claims for the policy period.
- 2. All accidents must be investigated using an effective written accident investigation program. A written record of all accident investigations must be maintained and be available for SCAC to review. Corrective actions must be documented.
- 3. All members should establish a Vehicle Accident Review Board (VARB) that has the authority to issue sanctions for accidents that are deemed to be preventable.
- 4. An effective transitional work program must be in place. Documentation must be available to verify that injured workers have been placed in transitional work whenever it is possible.
- 5. All members must utilize a designated physician that is recommended by the Trust.

management program utilizing the 21-question self-audit provided by SCAC by December 31st each year.

SCCPLT Basic Standards for Risk Management

- 1. All claims must be reported to SCAC within an average of three days of the member's knowledge of an incident for all claims for the policy period.
- 2. All incidents must be investigated using an effective written accident investigation program. A written record of all accident investigations must be maintained and be available for SCAC to review. Corrective actions must be documented.
- 3. All members should establish a Vehicle Accident Review Board (VARB) that has the authority to issue sanctions for accidents which are deemed to be preventable.
- 4. All members must complete a self-audit annually of their risk management program utilizing the 21-question self-audit provided by SCAC by December 31st each year.

The following paragraphs will be devoted to a brief explanation of each standard that will include reasons for implementing each Standard.

All First Reports of Injury should be submitted to the Trust, within an average three days of the member's knowledge of an incident for all claims for the policy period. The sooner our in-house workers' compensation adjusters are aware of an injury or illness the (Continued on next page)

6. All members must complete a self-audit annually of their risk



Henry H. Livingston III Newberry County Council Chairman



Gary M. Mixon Sumter County Administrator



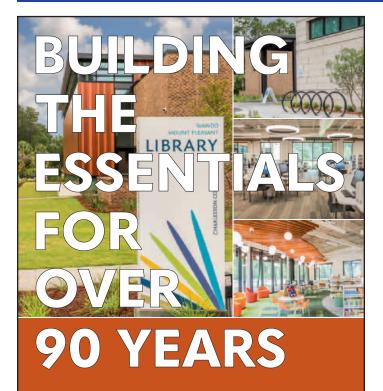
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Steve Willis Lancaster County Administrator



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sooner they can begin efforts to make sure that the employee receives all needed medical care. Early management of workers' compensation claims can result in better long-term results for the employee and lower costs for the employer.

All claims must be reported to SCAC within an average of three days of the member's knowledge of an incident for all claims for the policy period. All actual or potential property or liability claims must also be reported to our in-house Property & Liability adjusters within three days of the member's knowledge of an incident. Early intervention by our adjusters can reduce ultimate claims cost.

All accidents must be investigated using an effective written accident investigation program. A written record of all accident investigations must be maintained and be available for SCAC to review. Corrective actions must be documented. This standard is the same for both Trusts. Members must investigate all accidents and near misses so that the root causes of accidents can be identified. Once the root cause is identified then corrective action can be taken to eliminate root causes and reduce the potential for similar accidents or incidents to occur in the future. This an area that is frequently deficient in county risk management programs. Often the root cause analysis does not go deep enough to determine the actual root causes and the result is often repetition of similar accidents or incidents. Even if a proper analysis is made, it is not effective if no corrective action is taken. We ask that all aspects of the investigation be documented so that Trust risk managers can review the effectiveness of the accident investigation. The follow through on corrective measures needed after the investigation is completed is absolutely essential.

All members should establish a Vehicle Accident Review Board



(VARB) that has the authority to issue sanctions for accidents that are deemed to be preventable. This standard applies to both Trusts. Motor vehicle accidents are a key focus for Trust risk managers. We need our members' help to reduce the number and costs of motor vehicle accidents (MVAs). MVAs account for 10 percent of all South Carolina Counties Workers' Compensation Trust claims and 54 percent of total incurred costs for claims. In the South Carolina Counties Property & Liability Trust, MVAs account for 63 percent of property and liability claims frequency. MVAs make up 49 percent total incurred costs for claims. An MVA can result in three separate claims; workers' compensation, auto liability and auto property damage.

An effective transitional work program must be in place. Documentation must be available to verify that injured workers have been placed in transitional work whenever it is possible. Transitional work or lite duty programs are intended for the benefit of injured workers and employers. Workers benefit from returning to work sooner by following guidelines developed by their employer and approved by the county's designated physician. Ideally an injured worker's condition improves when placed in a job that gets them back into the work environment in tasks that help with their rehabilitation. Employers benefit from the lite duty work that the injured worker is contributing and the reduced ultimate claims costs that often result from these activities.

All members must utilize a designated physician that is recommended by the Trust. This standard is applicable to the South Carolina Counties' Workers' Compensation Trust. Employers under South Carolina statues have the right to select the physician to treat injured workers. The Trust wants injured workers to receive the best medical care possible from physicians who are dedicated to the injured worker's recovery and return to work. The Trust utilizes a network of medical care providers that provide excellent care at discounted rates to workers of Trust members.

All members must complete a self-audit annually of their risk management program utilizing the 21-question self-audit provided by SCAC by December 31st each year. This standard applies to both Trusts. The self-audit is a tool for Trust member's to use each year to identify areas of their risk management program that could be enhanced. The 21 questions identify "best practices" typically found in a successful risk management program.

We hope that Trust members will call on Trust risk managers for help as they seek to improve their risk management programs and preserve their assets. For assistance, please contact Robert Benfield, Director of Risk Management services at 803-252-7255 or **rbenfield@** scac.sc.





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Sumter Public Safety Complex

With CORE SC, WE CAN!

By Clare Petersen, Project Officer, Deputy Administrator Public Services Charleston County

ith coastal sandy beaches, inland rivers and lakes, moody swamps, dense forests, and the Piedmont's rolling hills, South Carolina is home to varied landscapes and resources. The state has a deep bench with a robust technology industry, state-of-the-art manufacturing, productive agriculture, and diverse people with well-established roots



and rich experiences. These features make South Carolina a desirable place to call home.

What makes South Carolina unique can also make it vulnerable. With several named weather events in recent years causing devastating hurricanes and flooding, coupled with unprecedented population growth and land development, there has never been a greater need for establishing best practices for statewide resilience and sustainability. That's where CORE SC comes in.

What is CORE SC?

The Center of Resilience Excellence South Carolina (CORE SC) is a consortium founded by the College of Charleston, South Carolina Aquarium, and Charleston County Government that researches, develops, creates, and implements solutions to resiliency challenges facing South Carolina. It is the nexus between local, state, and federal organizations that lead to actionable outcomes, improving community and societal resilience throughout South Carolina.

"Issues of resilience threaten us all, from people and property to wildlife and wild places," said Jonathan Zucker, CORE SC Board Chair. "We feel a special obligation to make sure that everyone is informed about what is at stake and who is at risk. CORE SC is an effective tool for South Carolina helping residents to become more resilient."

Collaboration is the foundation of CORE SC. With the belief that we are stronger together, CORE SC focuses on meaningful partnerships. Staff actively works with partners making connections, sharing resources, applying solutions, and producing results for maximum implementation.

How did CORE SC come about?

After conversations with the National Association of Counties (NACo) and the National Aeronautics and Space Administration (NASA) the concept of a resilience center of excellence was born. That was in April 2019. In November 2019, several members of the CORE SC team visited Kennedy Space Center in Florida to discuss the CORE SC concept with some of NASA's leaders. While at Kennedy, the team learned of a NASA technology that could transfer to the South Carolina Aquarium, namely, an efficient and resilient way to remove ammonia from the fish tanks. Second, they

found a big map of the United States showing every NASA facility in the country. "I got Doug to point at the map, dreaming that one day we would have a NASA facility in South Carolina.," said Kevin Limehouse, one of CORE SC's founding team members. "Fast forward two years and we are well on our way to making that dream a reality."



Doug Wurster, Charleston County

What is CORE SC currently working on?

Since the signing of the Memorandum of Understanding establishing CORE SC during the early days of the global COVID-19 pandemic, interest in and support for its mission has grown, demonstrating the urgent need for an organization such as CORE SC. To that end, the CORE SC model has attracted various organizations looking to work with CORE SC. The emphasis on equity, inclusion, and cooperation has been well received and fosters timely and meaningful collaboration.

As stated earlier, CORE SC continues its work establishing a lasting relationship with NASA through partnership programs, events, and outreach efforts that will ultimately result in hosting a permanent NASA facility in South Carolina. CORE SC's unique structure is designed to be replicated throughout the country, lining up with NASA's goal of working across multi-jurisdictional lines.

Recently, CORE SC expanded its board of directors to include

not only representatives from the three founding organizations but also the South Carolina Research Authority (SCRA), and Dominion Energy. This dedicated and respected board of directors anchors CORE SC's efforts, harnessing the board's expertise, connections, and resources that provide meaningful guidance and leadership.

CORE SC continues to nurture its relationship with NASA. Following a successful NASA regional conference and STEM week event in March 2021, NASA wrote a letter of intent to CORE SC highlighting the various projects it would like to accomplish together. Some of these projects include:

- Developing electric vehicle solar charging programs in South Carolina that will be replicated at Kennedy Space Center
- Establishing innovative agricultural programs for South Carolina as well as lunar and Martian habitats
- Establishing vertical farming solutions with NASA and Disney, deployable in South Carolina
- Pursuing grants with the National Science Foundation (NSF) and the Department of Energy (DOE)
- Launching South Carolina's first cube satellite (CubeSat), a dedicated low-earth orbit satellite conducting aquaponics and flood mapping experiments specifically for South Carolina.

CORE SC continues to grow its network of partners, connecting resources with others, and working collaboratively to bring sustainable and resilient solutions to South Carolina.

CORE SC focuses on five central resilience sectors:

- Water: Maintain healthy drinking water; mitigate coastal erosion, inland flooding, and sea-level rise; filter and control storm water run-off; respond to climate change
- Energy: Test, develop, and deploy renewable energy sources and smart technologies

- Connectivity: Ensure community access to broadband, cybersecurity, and other communication tools
- Agriculture: Develop solutions to the challenges of food insecurity and incorporate innovation to ensure resilience techniques for sustainable agriculture practices
- Natural Hazards: Mitigate and respond to effects of flooding, hurricanes, tornadoes, and other natural hazards and disasters Within this framework, CORE SC seeks out equitable solutions

that benefit South Carolina's communities, businesses, and natural resources. As we face these challenges head on, we can make meaningful and sustainable changes that improve the quality of life for our citizens and our natural resources.





Visiting Kennedy Space Center in November 2019—Al George, S.C. Aquarium; Susan Anderson, College of Charleston; Doug Wurster and Kevin Limehouse, Charleston County; Cass Runyun and Sebastian van Delden, College of Charleston.

WHAT CAN YOU DO TO GET INVOLVED?

CORE SC's foundation is built on collaboration. County and agency lines do not constrain this effort. It is by working with a diverse group of partners from a variety of organizations and institutions that meaningful change takes place for the good of the whole. To that end, CORE SC welcomes dialog and involvement from government, educational institutions, entrepreneurs, scientists, farmers, and more.

You are encouraged to:

• Contact CORE SC staff to become actively involved in collaboration

(Continued on next page)



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- Assist in identifying resources to deploy resilience solutions
- Connect CORE SC with those who need resilience assistance
- Promote and advocate for CORE SC

It is an exciting time for South Carolina with CORE SC working on inclusive and deployable solutions to the state's resilience challenges. With an emphasis on meaningful and sustainable partnerships, there is no time like the present to be thinking about the state's opportunities to improve its resilience efforts.



CONTACT US TO LEARN MORE

Interested in learning more? Please contact Kevin Limehouse at klimehouse@coresc.net or call 843-958-4012. Be sure to visit the CORE SC website for more information at coresc.net.

CORE SC is a consortium dedicated to finding solutions to the challenges of resilience in South Carolina.

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S.C. Rural Broadband Program: Data Sharing Success and Opportunities

By Nanette Edwards, Executive Director, S.C. Office of Regulatory Staff, and Frank Rainwater, Executive Director, S.C. Revenue and Fiscal Affairs Office

ven before COVID-19 arrived in South Carolina, our state recognized the need for expanding broadband services to all citizens. Once the pandemic hit, the urgency in identifying areas and attempting to provide services increased dramatically. While increasing the availability of broadband services has become a major funding priority, gathering the data from multiple entities for this endeavor has become a prime example of how state and local sharing of geospatial data enables governments to work together to find a solution that is in the best interests of their citizens.

In response to the pandemic, the Office of Regulatory Staff (ORS) was charged with the responsibility of identifying



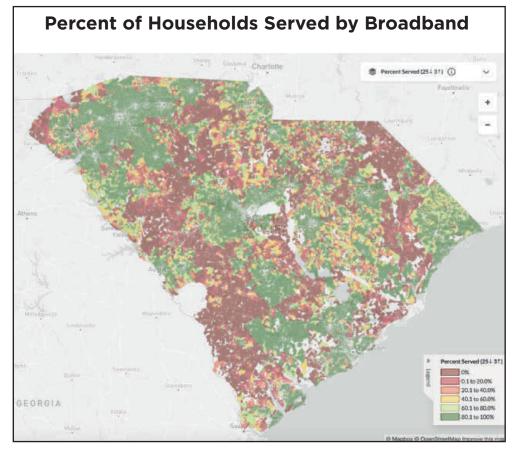
residences unserved by broadband providers in this state and estimating the cost to provide that service. This goal could only be accomplished by knowing

where people lived and where internet providers had existing services, which meant combining geospatial data from local entities with broadband service providers.

The South Carolina Broadband Map shows the availability of broadband service

to every residential and business site in the state. Broadband data is provided by the majority of broadband providers in South Carolina. Based on broadband data provided, users can input their addresses to show the availability of broadband at their locations. This data includes download speeds, the connection type, and the providers offering service to their addresses. The map does not reveal the provider, if any, that a consumer currently may have service with at the particular address.

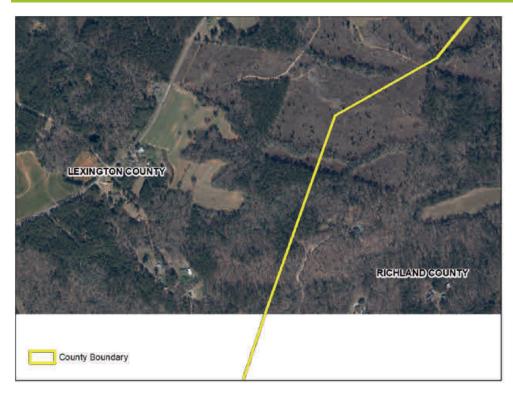
CostQuest Associates, Inc. was engaged by ORS to perform vari-



ous geographic information systems (GIS)-related services associated with this mapping project. Specifically, CostQuest processed broadband service provider data to analyze the current state of broadband availability and technology across South Carolina. CostQuest also identified the number of broadband serviceable structures and their map-based locations in served and unserved areas of the state. The service and maintenance of the map transferred to the S.C. Revenue and Fiscal Affairs Office (RFA) in December 2020.

The availability of comprehensive geospatial data is becoming much more important in the decision-making process. This data is gathered and utilized for many services throughout different levels of government. But its value and benefit to our citizens increases with better data and more sharing between state and local governments to meet new opportunities.

RFA has been working with county governments for a number



staff about having representation on the GIC to help address these opportunities for improvement. RFA also has asked SCAC to help think about how to best address data ownership for the local data. Although local data is shared with the state by budget proviso, further clarification on this issue would be helpful.

Sharing data in advance helps counties and state agencies better identify existing or future problems on a timelier basis and makes more efficient use of resources. Being able to map key data enables the facts to be visualized so everyone can quickly and clearly identify needs, make more informed decisions, and improve the delivery of services. The S.C. Rural Broadband program is a prime example of how a cooperative relationship can effectively help address a critical need for our citizens. Several simple steps can be taken on the front end to expedite and improve the results on the back end in new projects. We look forward to working with our local

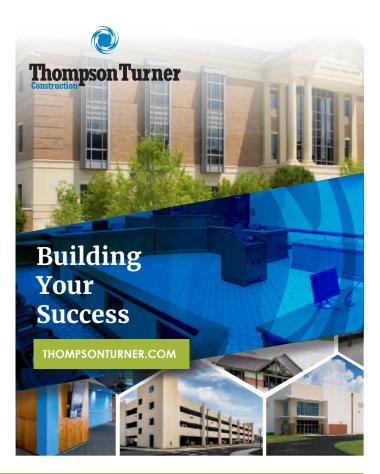
of years on sharing data. Currently, RFA hosts the state's Geographic Information Council (GIC) and, in this role, receives and standardizes data from counties for use by state agencies. Other agencies have data that is incorporated as well and shared through the GIC. For example, the S.C. Emergency Management Division utilizes address point data to identify structures within flood prone areas for disaster response and damage assessment. The Department of Public Safety uses aerial photography to help support its Incident Action Plans and other emergency events. And the Department of Natural Resources uses multiple datasets for landscape conservation, as well as species monitoring.

Recently, RFA has moved into position to help create and share data with counties. In 2019, RFA received a one-time appropriation to start a statewide aerial imagery program. While all counties currently acquire aerial imagery, they do so at varying intervals and degrees of accuracy. The statewide aerial imagery program captures a complete mosaic of all counties at a consistent image resolution (*see above*), and having this dataset collected at one time can provide a base map which is very beneficial to the new statewide Next Generation 9-1-1 system because everyone can view the same information for critical decision making. Furthermore, it is much more cost effective and efficient to have a single effort to map the state rather than 46 separate initiatives. This first step has been completed and several counties already have agreed to support the next statewide map in a couple of years.

But the key to tackling new or future problems quickly and effectively is improving upon the current process. Some main areas of opportunities include:

- Identifying inconsistencies in whether an address point was a residence, business, or other type of structure;
- Correcting inconsistent spelling of municipal names
- Standardizing data fields; and
- Establishing statewide standards on data ownership As part of this initiative, RFA has begun conversations with SCAC

governments to build upon this relationship and address other critical needs for our citizens.



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How SC Housing Helps Families Struggling to Pay Rent Due to COVID-19

By Chris Winston, Media and Market Engagement Manager **SCHousing.com**

single father with three young children missed two rent payments last summer after having his hours drastically cut and picking up odd jobs here and there to make ends meet. The hours and pay have returned and the family is making a comeback, but he has not been able to make up those missed payments.

A single mother



of two struggling to keep things in balance is current on her rent, but fell behind on her utilities when she had to stay home with her children when the daycare closed.

SC HOUSING Financing Housing. Building SC.

A recent graduate just making her start in life fell behind on rent and utilities when her employer closed in September. She has been unable to find new work to sustain her household.

A \$272 million emergency rental and utility assistance program launched by SC Housing in the spring is for South Carolina residents like these who have fallen on hard times due to the COVID-19 pandemic. The funding comes at a crucial time, as thousands of South Carolina residents are facing possible evictions. While the CDC eviction moratorium has kept thousands of South Carolina residents safely in their homes, it hasn't erased bills or prevented all eviction actions.

That's why SC Housing opened applications in May for the SC Stay Plus program, which was made available by the U.S. Department of the Treasury. The funding is part of a \$25 billion rental and utility assistance package, which was made available through the Consolidated Appropriations Act that Congress passed in December 2020. South Carolina lawmakers subsequently passed and Gov. McMaster signed a joint resolution (Act 17) in April outlining how the funds should be distributed in the Palmetto State.

Residents in 39 counties throughout the state are eligible for SC Stay Plus. Anderson, Berkeley, Charleston, Greenville, Horry, Richland and Spartanburg counties are funded directly by the U.S. Department of Treasury and will provide their own rental assistance programs to residents. Information and links to these programs are available in the Resources for Renters section at SCHousing.com.

Assistance Available

This assistance is available for households in which one or more individuals meet the following criteria:

- Qualifies for unemployment or has experienced a reduction in household income, incurred significant costs, or experienced a financial hardship due to COVID-19;
- Demonstrates a risk of experiencing homelessness or housing instability; and
- Has a household income at or below 80 percent of county median income adjusted by family size. Household income can be determined by using income for calendar year 2020 or the household's monthly income at the time of application.

Residents can make applications by visiting the SC Housing website at **SCHousing.com** or by calling the SC Stay Plus Call Center at (803) 336-3420 or toll-free at (800) 476-0412 to start the application process. Program and customer assistance is available in Spanish and English. In addition, there is a Community Outreach Toolkit with downloadable fliers and resources to help you spread the word about this program.

"Even as our state continues its recovery efforts, the economic hardships of the pandemic have placed many families in jeopardy of losing their homes. It is our hope that SC Stay Plus will help them to get back on track," said Bonita Shropshire, executive director of SC Housing.

Partnering with Communities to Spread the Word

To ensure that South Carolina residents know about the programs available to them, SC Housing has worked with media outlets, community and nonprofit organizations, utility providers, landlord associations, faith-based organizations and advertising companies to reach possible applicants.

For instance, SC Housing partnered with Dominion Energy to distribute fliers at community events across the state, especially in rural and underserved communities.

The agency also partnered with Norsan Media to share information and fliers at upcoming music events, festivals and other in-person gatherings in Hispanic communities across the state.

Officials in Williamsburg County, hoping to connect as many residents as possible to the program, opened their own call center and office hours in mid June to residents who needed help completing applications and to answer questions about the program. They are also mobilizing community emergency preparedness tools, like reverse 911, to notify residents about this emergency assistance. If you would like to partner with SC Housing to promote the program to residents or have any ideas for outreach in your community, you can email **Outreach@SCHousing.com**.

Families Served

Applications for SC Stay Plus opened on May 5th, and as of early June, SC Housing has received nearly 6,000 applications. Payments are made directly to landlords and utility companies on behalf of tenants. Additional information about the program and eligibility requirements is available at **SCHousing.com**.

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A Roadside Guide to Dorchester County The County's Role in the

American War for Independence

By Alexia Jones Helsley www.historyismybag.com

orchester County, created in 1897, has deep historical roots in the colonial history of South Carolina. For example, construction of a tabby fort in the town of Dorchester began in 1757. Created from Berkeley and Colleton Counties, the county's location and colonial fort gave it an important role in the American Revolution.

Patriots, Loyalists, Continentals and British Regulars clashed in Dorchester particularly during 1781 and 1782. As the American forces made more inroads in South Carolina, the British forces increasingly retreated to Charlestown, which they held with great tenacity until December 1782.

Dorchester County Engagements 1781

In April, 1781, Colonel William Harden and militia from Granville County skirmished several times

with British regulars and Loyalists at Parker's Ferry on the Edisto River between Colleton and Dorchester Counties and at Four Holes Swamp. During the latter engagement, Harden and his men captured more than 20 Loyalists. As the fort on the Ashley River at Dorchester stored arms, British forces worked to maintain control of the area and were frequently in the vicinity. In March 1781, a British officer noted that the town of Dorchester had "about forty houses and a church."

During the summer of 1781, Lt. Colonel Henry Hampton, Colonel William Bratton, and Colonel Thomas Taylor commanded a combined force of militia from across the state. At Four Holes Swamp, a tributary of the Edisto River, they successfully took possession of the bridge and retained control until the British evacuated Charlestown. A historical marker commemorates the event.

In late August 1781, Brigadier General Francis Marion with the assistance of Colonel William Harden led a large Patriot contingent to ambush British patrols on the Parker's Ferry causeway on the Colleton side of the Edisto River. Marion and Harden were operating in the area to limit British and Loyalist activities.

A major Revolutionary event occurred at Dorchester on December 1, 1781. Following the battle of Eutaw Springs, Major General Nathanael Greene with Continentals from Maryland and Virginia as well as South Carolina State Troops and militia marched on Dorchester in an effort to take control of the British outpost. At the time, the fort was undermanned. Lt. Colonel Alexander Stewart had been wounded





Dorchester County's Role in the American War for Independence



at Eutaw Springs. So, after several cavalry skirmishes, when the fort commander saw Greene and his men, the commander expected the worse and destroyed materials stored in the fort, threw the fort's guns into the river and escaped after nightfall.

When Stewart returned, he rallied the British and prepared to confront Greene. Greene, however, with limited manpower and limited ammunition, withdrew from the area. In connection

with this engagement, or another in the area, on Dec. 13, 1781, the British captured the gallant Captain James Armstrong of Lee's cavalry. He remained a prisoner of war until the end of the Revolution.

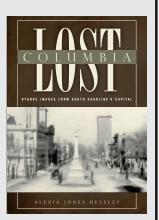
(Continued on next page)

Lost Columbia: Bygone Images of South Carolina's Capital City (Charleston: the History Press, 2008)

Lost Columbia combines an overview of the turbulent history of Columbia with rare and little seen images of the city's destruction in 1865, the Assembly Street farmers' market, the changing face of Main Street and lost institutions and neighborhoods.

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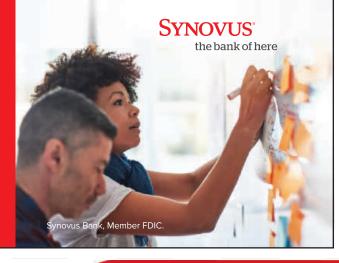
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Dorchester Area Engagements - 1782

The first known Dorchester engagement of 1782 involved a ship. In March, an armed British ship carrying a raiding party dropped anchor near the Ashley River Ferry and Fuller's Plantation. The engagement consequently is known as the battle of Fuller's Plantation. A Lt. Foster of Henry "Lighthorse Harry" Lee's Legion was in the area scouting for the British. Foster saw the ship and suspecting a foraging party would emerge shortly, hid his 18 men in the marsh. Foster's strategy worked and the armed British foragers surrendered without incident. The dashing Lt. Colonel John Laurens then sent the captured men back to Charlestown empty handed. A lesson, perhaps for the British enclave in Charlestown, that their foraging parties were fair game. As the year 1782 dragged on, British foraging parties terrorized the Lowcountry. As the Patriots controlled most of South Carolina, the embattled British in Charlestown found it increasingly difficult to supply the hundreds of Loyalists, British soldiers, Loyal militiamen and civilians trapped in the capital city.

This need for supplies led to many other military conflicts. For example, on Apr. 22, 1782 at or near Dorchester, a Patriot patrol commanded by Captain Ferdinand O'Neal encountered Loyalist cavalry. While engaged in combat, other British forces ambushed the Patriots and forced O'Neal's men to retreat.

Similarly, on May 28, 1782, near Fair Spring, outside of Dorchester, another British raiding party encountered Patriots under the command of Lt. Colonel John Laurens. Laurens' men prevailed, and captured several of the enemy as well as horses.

A few months later, on December 14, the British would finally



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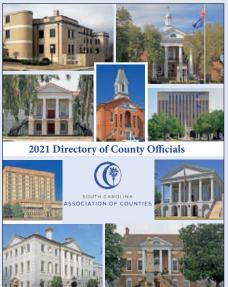
leave South Carolina and the cat-and-mouse game of the last months of the war would end. Peace would come to Dorchester, South Carolina and all the new free states.

SCAC's 2021 Directory of County Officials

SCAC's 2021 Directory of County Officials was published and distributed in March. So, order a copy if you want to know

"Who's Who" in South Carolina county government.

The *Directory* identifies all elected and appointed county officials in the state. This popular, award-winning publication also identifies SCAC's Officers, Board of Directors and Corporate Partners; Regional Councils of Government; Federal and State Officials; and State Senators and Representatives. Addresses and telephone numbers are included for all county officials, state



officials and members of the S.C. General Assembly.

Cost: \$25.00 per copy (including tax, postage, shipping and handling).

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serve.

SAMSUNG Samsung, one of the world's leading technology companies, opened a new home appliance manufacturing facility in Newberry County, SC. Powerd by Neuberry Electric Cooperative

VOLVO CARS Volvo Cars' next-generation S60 Sedan and the XC90 Sport-Utility will be manufactured in Berkeley County, SC and exported globally through the Port of Charleston. Prevend by Edito Electric Cooperative

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MICHELIN NORTH AMERICA Michelin North America selected Spartanburg County, SC for its new \$270 million, 3.3 million square-foot distribution center. Powerel by Laurens Electric Cooperative

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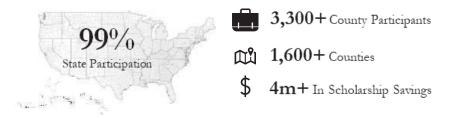


A New SCAC and NACo Partnership: Take Your Leadership Skills to the Next Level by Attending NACo's Leadership Academies

SCAC is pleased to announce a new partnership with NACo to build strong county leaders. The <u>NACo High Performance Leadership Academy</u> is an online 12-week program that empowers frontline county government professionals with the leadership skills to deliver results for counties. The <u>NACo Enterprise</u> <u>Cybersecurity Leadership Academy</u> is similarly structured and geared for county employees dedicated to cybersecurity and IT.

NACo launched these programs in partnership with the team from the Professional Development Academy, including General Colin Powell, Dr. Marshall Goldsmith, and many other executives from both private industry and government agencies.

Over 1,600 counties have enrolled emerging and existing leaders since the launch of the program last year, with incredible feedback and results. In fact, the positive feedback and demand for this NACo program has been truly unprecedented.



The programs have proven relevant and practical for leaders and are convenient and non-disruptive to busy schedules. The 12 weeks of content are expertly facilitated online, and it takes about 4-5 hours per week for participants to fully engage in the program.

\$1,545 per enrollee for South Carolina counties. The retail price is \$2,495.

To enroll visit the <u>NACo High Performance Leadership Academy</u> and <u>NACo</u> <u>Enterprise Cybersecurity Leadership Academy</u> webpages at naco.org/skills. For questions and assistance in enrolling please contact Luke Afeman at <u>lukea@pdaleadership.com</u>, Professional Development Academy/NACo Leadership Academy.





"This is a transformational leadership program that has proven to be the most scalable, cost effective, and efficient way to make your leaders better."

General Colin Powell

"The commitment of time and energy towards this program served as an important reminder of the value of continued learning and professional development...for all levels of public servants/leaders. The High Performance Leadership Program completely reignited my passion and commitment to my career in local government service."

> Beth Goodale Georgetown County (SC) Recreation & Community Services Director

"I think it would be helpful to all levels of leadership in the organization, but especially to midlevel managers that are seen as "rising stars"...I thought it was an excellent program."

> Clay Killian Aiken County (SC) Administrator

County Update

Counties Reporting in this Issue of County Update:

Abbeville Aiken Allendale Anderson Bamberg Barnwell Beaufort Calhoun Charleston Cherokee Clarendon Colleton Darlington Dillon Dorchester Edgefield Fairfield Florence Georgetown Greenville

Greenwood

Hampton

Horry Jasper Kershaw Lancaster Laurens Lee Lexington Marion Marlboro McCormick Newberrv Oconee Orangeburg Pickens Richland Saluda Spartanburg Sumter Union Williamsburg York

Bamberg County

• Bamberg County Council passed a resolution in December to rename the courthouse building the Bamberg County Courthouse Annex – Isaiah Odom Building. The courthouse annex was then officially dedicated in his honor on May 12.

The main building's sign was updated to reflect its new name, and a plaque dedicating the building to the **Rev. Isaiah Odom** was installed at the building's entrance. The plaque highlights the Rev. Odom's years of service, and his Order of the Silver Crescent from **Gov. Henry McMaster**. The Order of the Silver Crescent, one of the state's highest civilian honors, was awarded to the Rev. Odom for significant contributions, leadership, volunteerism and lifelong influence within his community and region.

A group of current and former elected officials and the Rev. Odom's family and friends gathered for the ceremony celebrating the Rev. Odom, the longest serving Bamberg County Council member. He served on Bamberg County Council from 1978 to 2020, serving multiple terms as chairman and on multiple boards and committees.

Speakers included former S.C. House of **Rep. Bakari Sellers**, former Bamberg County Council Members **J. Chris Wilson** and **Joe Guess Jr.**, and Bamberg County Council Chairman **Larry Haynes**, Vice Chairman **Spencer Donaldson**, and Council Members **Sharon Hammond**, **Johnathan Goodman II**, and **Evert Comer Jr**. Other speakers included Southern Carolina Alliance CEO **Danny Black**, City of Denmark Mayor **Gerald Wrigh**t, and City of Bamberg Mayor **Nancy Foster**.

Beaufort County

• Beaufort County Council unanimously named **Eric Greenway** Beaufort County Administrator at May's county council meeting. He has been serving as interim county administrator since November 2020.

Greenway brings more than 26 years of experience managing, directing, and administering programs related to finance, land use, infrastructure, real estate development planning, entitlement, disaster recovery, and permitting. As interim administrator, Greenway worked closely with staff and county council to ensure the organization continues to thrive through the ongoing COVID-19 pandemic as well as assist with implementing the policies of Beaufort County Council in the most effective and efficient manner possible while continuing to deliver essential public services to the residents and visitors of Beaufort County.

Greenway received a Bachelor of Arts degree in Political Science and a Master's Degree in Secondary Education with an emphasis in the Social Sciences. His professional experience includes serving in **U.S. Congressman John Spratt's** Office; Planning Director at York County Planning & Development Services; Planning and Zoning Director for Berkeley County; Planning Director for Bryan County, Ga., and most recently, Community Development Director for Beaufort County.

(Continued on next page)

Now Available Online – Level I: Managing and Conducting Meetings [E] and Level II: The Policy Role of Council

SCAC has now made Level I: Managing and Conducting Meetings [E] and Level II: The Policy Role of Council available online! Both courses consist of instructional

recordings from subject-matter experts and interactive elements. Upon completion, participants will receive credit in the Institute of Government for County Officials. There is an \$80 registration fee for each course.

Managing and Conducting Meetings is a Level I Elective. The goal of this course is to help county officials conduct successful meetings with particular attention given to parliamen-



tary procedure. Any county officials or employees who manage or conduct meetings can benefit from this course.

The Policy Role of Council is a Level II course which is designed to help council members understand and carry out their responsibility as the elected policy-making body. Participants will learn the key role that problem definition plays in setting the stage for policy debate among many other topics.

In order to access the courses on SCAC's Learning Portal, officials will need to first have an account with SCAC. For assistance, please contact Ryan Tooley at **rtooley@scac.sc** or (803) 252-7255.

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Charleston County

• Charleston County Council approved a global settlement on May 25 in the amount of \$10 million with the family of Jamal Sutherland following his death while in custody at the Al Cannon Detention Center on January 5. The resolution is the result of extensive negotiations led by Charleston County Attorney **Natalie Ham** with the Sutherland family's legal counsel.

• Newly hired Charleston County emergency medical technicians and paramedics took an Oath of Patient Care on June 7 as they began serving citizens in our community. EMS Director **David Abrams** talked about the importance of respect, integrity and always doing what is right for their patients.

 Charleston County Environmental Management is continuing efforts to combat non-recyclable contamination found in the county's recycling program. Beginning May 24, staff began checking curbside recycling carts for contaminated material. Carts with non-compliant contents will receive an "Oops" tag with educational information. Non-recyclables frequently found in recycling carts include: plastic bags and plastic wrap, food waste, wood, concrete, Styrofoam, clothing, blankets, tanglers (i.e. cables, cords, hoses, and belts), large plastic items, and household garbage. Non-recyclable contamination damages equipment, poses

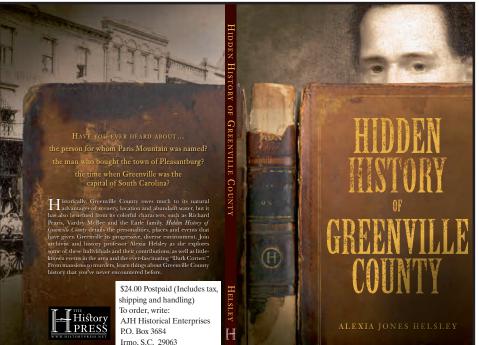
worker safety issues and increases the cost of recycling.

With the recent opening of the county's new Material Recovery Facility (MRF), citizens are being asked to ensure that they are "Recycling Right." The county recycling program only accepts glass bottles and jars, aluminum and steel cans, plastic bottles and containers, paperboard and cardboard, and paper.

• Counter Threat Project Coordinator Lauren Knapp was invited to present at the Georgia Threat Integration Program (GTIP) conference in Athens, Georgia in April. The event included intelligence analysists and officers from Georgia's largest law enforcement agencies, and public safety officials from across the nation. Knapp spoke during a session called, "The Changing Nexus of Crime, Extremism, and Terrorism." She talked about the Public Safety Information Sharing HUB project, which provides support for Charleston County's Consolidated Dispatch Center and public safety agencies across the county, and gave a briefing on the 2017 Dylan Roof case.

The National Counter-Terrorism Center, FBI, DHS, the Institute for Intergovernmental Research, U.S. Department of Justice/State and Local Anti-Terrorism Training Program, George Washington University and Georgetown University also provided training on related topics at the GTIP.

• Bourne Group, an industry leader



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in the manufacturing and installation of marine signage, on April 29 announced plans to expand operations in Charleston County. The \$3.7 million investment is expected to create 43 new jobs.

Founded in 2007, Bourne Group has built a portfolio ranging from maritime safety signs to full-service capabilities for the cruise and commerce shipping industries. With its U.S. headquarters based in Charleston, Bourne Group also has an international presence in the Netherlands.

Moving to a new facility located at 301 Ports Authority Drive in Mount Pleasant, Bourne Group's expansion will house operations for leading-edge printing, digital cutting, CNC routing, as well as logistics project management, sales and design. The new facility will be operational by the end of 2021.

The Coordinating Council for Economic Development has approved job development credits related to this project. Charleston County was also awarded a \$100,000 Set-Aside grant to assist with costs related to this project.

• Charleston County Board of Elections and Voter Registration (BEVR) on Apri 21 voted to appoint Isaac Cramer as Executive Director. Cramer, who began working at the BEVR in 2014, previously served as project manager. He currently serves as legislative chairman for the S.C. Association of Registration and Election Officials. During his time with BEVR, Cramer's accomplishments included: expanding absentee voting locations to cover a greater portion of Charleston County, including the North Charleston Coliseum and Main Library; implementing a way to track mailin ballots called "Ballot Scout"; instituting a live chat service allowing voters to chat with the BEVR office online and receive the same services without having to call or email; founding, developing and spearheading a county-wide program called "Your Vote, Our Veterans" in response to low voter turnout. This program recognizes local veterans and connects them with area students to help involve younger voters in the process of voting.

In 2018, Cramer won the State of South Carolina Excellence in Elections award for his work expanding absentee voting access and for his development of the "Your Vote, Our Veteran" program.

• M.C. Dean, Inc., a global cyber-

physical systems integration and engineering company, on April 21 announced plans to expand operations in Charleston County. The \$7.3 million investment is expected to create 126 new jobs. With a presence in South Carolina for more than 25 years, M.C. Dean, Inc. designs, builds, operates and maintains cyber-physical solutions for mission-critical facilities, secure environments, complex infrastructure and global enterprises. The company specializes in electrical, electronic security, audio visual, information technology, telecommunications, life safety, automation and command and control

systems.

Located in the Remount Business Park in North Charleston, M.C. Dean, Inc. is constructing a new 25,000-squarefoot facility which will service its defense, technology, manufacturing and healthcare customers. The new facility will also provide office space, engineering, simulation, testing labs and warehousing. Featuring open interior and exterior work, collaboration and recreation spaces, the facility will promote employee health, wellness and sustainability.

The new facility is scheduled to *(Continued on page 59)*

Webinars & Online Training SCAC has now made available online Level I: Managing and Conducting Meetings [E] and Level II: The Policy Role of Council. Both courses provide credit in the Institute of Government upon completion and have an \$80 registration fee. For more information, see page 55.

For assistance, please contact Ryan Tooley at rtooley@scac.sc or (803) 252-7255.



2021 Conference Calendar

July 30 - Aug. 1...... Institute of Government for County Officials

Aug. 1 – 3 Annual Conference Hilton Head Marriott



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be completed by spring 2022. The Coordinating Council for Economic Development has approved job development credits related to this project.

Dorchester County

• In May, **Katie Glenn** completed the Basic Telecommunications Officer program through the South Carolina Criminal Justice Academy. Katie not only successfully completed this training with honors, she was also best in her class, obtaining the highest score.

• On May 6, Dorchester County Communications Coordinator **Craig Lloyd** graduated from Leadership Dorchester.

• On May 14, Dorchester County

Council held a dedication ceremony and unveiled new signage renaming the Dorchester County Detention Center the Sheriff LC Knight Dorchester County Detention Center

• On May, 18 Dorchester County Council held a ribbon-cutting ceremony for the Trident Technical College Dorchester Campus.

• On May 28, Dorchester County EMT **Kevin Endara** was recognized by the Knights of Columbus as the EMT of the year.

• On June 4, Dorchester County held a ribbon-cutting ceremony for the Davis-Bailey Park in St. George. The park is named in honor of late Council Member Willie R. Davis and Councilman George

Bailey.

• On June 7, Dorchester County Council held a pinning ceremony for **Tiffany Norton-Cornette**, Dorchester County PIO, for earning the Accredited in Public Relations (APR) credential.

• On June 17, the Dorchester County Emergency Management Department held the 8th Annual Hurricane Preparedness Expo.

Horry County

• Horry County announced on June 8 that **David Jordan**, Interim Director of Planning and Zoning, had accepted the permanent position as the county's *(Continued on next page)* Director of Planning and Zoning. Jordan previously served as the Deputy County Attorney working alongside the Planning Department and Planning Commission. He will also oversee the Code Enforcement Department to further improve



coordination and customer service.

• Horry County Government announced on April 30 that it now has a dedicated Roku and Apple TV channel, in addition to its Local Government Access Channel and social media platforms. These channels will feature content, including: interviews with county leaders, updates on county projects, and behind-the-scenes tours of our various facilities. Meetings, including Horry County Council meetings, will be streamed to this platform.

Beginning May 4, the county also began live streaming all Horry County Council and Horry County Council Committee meetings on Facebook. Anyone can tune and stay up-to-date on Roku App, Apple Smart TV Channel, Government Access Channel, social media platforms, or on the web at **horrycounty.org**.

• The Distinguished Budget Presentation Award has been bestowed on Horry County by the Government Finance Officers Association (GFOA) for its FY2021 (June 30, 2020, through July 1, 2021). The award is the highest form of recognition in the area of governmental budgeting, and the attainment of the award represents a significant accomplishment by a government and its management.

Horry County's budget documents were rated proficient in all four categories, and in the 14 mandatory criteria within those categories. This is the 32nd consecutive year that Horry County has received this award.

A Certificate of Recognition for Budget Presentation was presented to **Melanie Freeman-Gruber**, Budget Manager.

The GFOA is a nonprofit professional association serving approximately 20,500 government finance professionals.

Richland County

• Richland County in late April recognized Ivory Mathews, CEO of Columbia Housing, for her office's hard work and service delivery to more than 16,000 Richland County residents. The recognition read, "This month (April), GCS recognizes Columbia Housing Authority and their remarkable work within the community when it comes to promoting affordable housing and giving residents a chance to be more involved in their neighborhoods while promoting responsible homeownership. From free COVID-19 testing and vaccination sites for residents and staff, hosting Resident Executive Committee meetings, and promoting new developments, CHA has been a champion for residents in the County." (@

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What is a secured load?

A load is secure when nothing can slide, shift, fall, or sift onto the roadway, or become airborne. Tie down using rope, netting, straps, or chains; or cover your load with a tarp.

Loose items — lightweight or heavy, individual items and bagged, can fly out of a vehicle or truck bed. Each year, heavy items such as large truck tires, spools of wire, and large pieces of wood fall from vehicles and end up on our roadways creating hazards for motorists.

Take the time to always secure your load.

Even with a small load, items can shift and become loose or airborne. Don't risk it – secure your load.



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